

ANALYSIS

National Prison Rate Continues to Decline Amid Sentencing, Re-Entry Reforms

More than two-thirds of states cut crime and imprisonment from 2008-16

January 16, 2018

Public Safety Performance Project

By Adam Gelb and Jacob Denney

After peaking in 2008, the nation's imprisonment rate fell 11 percent over eight years, reaching its lowest level since 1997, according to an analysis of new federal statistics by The Pew Charitable Trusts. The decline from 2015-16 was 2 percent, much of which was due to a drop in the number of federal prisoners. The rate at which black adults are imprisoned fell 4 percent from 2015-16 and has declined 29 percent over the past decade. The ongoing decrease in imprisonment has occurred alongside long-term reductions in crime. Since 2008, the combined national violent and property crime rate dropped 23 percent, Pew's analysis shows.

Also since that 2008 peak, 36 states reduced their imprisonment rates, including declines of 15 percent or more in 20 states from diverse regions of the country, such as Alaska, Mississippi, South Carolina, and Connecticut. During the same period, almost every state recorded a decrease in crime with no apparent correlation to imprisonment (see Figure 1). The latest data, released Jan. 9 by the federal Bureau of Justice Statistics, show that trends in crime and imprisonment continue to be unrelated:

- Across the 45 states with crime declines from 2008-16, imprisonment rate changes ranged from a 35 percent decrease to a 14 percent increase.
- 35 states cut crime and imprisonment rates simultaneously.
- 21 states posted double-digit declines in both rates.

1/19/2018, 8:45 AM

• The average crime decline across the 10 states with the greatest declines in imprisonment was 19 percent, and across the 10 states with the largest imprisonment growth it was 11 percent.

35 States Cut Crime and Imprisonment Simultaneously

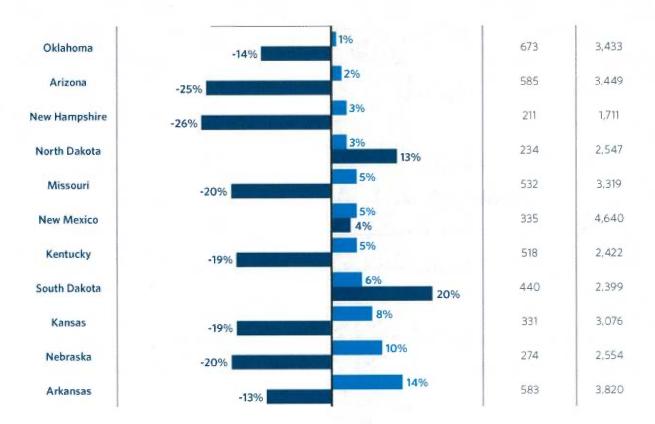
State rankings by imprisonment rate declines, 2008-16

State	Change in crime and imprisonment rates, 2008-16 Imprisonment rate Crime rate	2016 imprisonment rate	2016 crime rate
	The state of a minor efficient of		
Alaska	-35%	281	4,157
Vermont	-33%	197	1,856
California	-30% -13% -13% -13% -13% -13% -13% -13% -13	331	2,998
Connecticut	-29% -27%	290	2,035
Massachusetts	-28% -32%	156	1,938
Wyoming	-27% -26%	406	2,202
Wisconsin	-26% -26%	383	2,239
New Jersey	-26% -32%	221	1,790
Colorado	-25% -3% 20	356	3,083
Hawaii	-14%	254	3,302
Virginia	-22% -26%	448	2,077
South Carolina	-22% -25%	408	3,746
Rhode Island	-31%	192	2,138
Maryland	-34%	329	2,757
New York	-17% -20%	256	1,922
Utah	-17%	201	3,194

2 of 6

0	-11%	A STATE OF THE STA	
West Virginia	-16% -14%	392	2,405
Texas	-16%	563	3,194
Mississippi	-15% -5% -5% -5% -5% -5% -5% -5% -5% -5% -	624	3,049
Michigan	-15% -32% -32% -32% -32% -32% -32% -32% -32	414	2,369
Florida	-13% -13%	481	3,117
Indiana	-13% -19% -19% -19% -19% -19% -19% -19% -19	384	2,994
United States	-11%	450 ¹	2,837
Louisiana	-11% -15%	760	3,864
Alabama	-10% -23%	571	3,480
Maine	-31%	137	1,770
Idaho	-9%	435	1,975
North Carolina	-31%	339	3,110
Delaware	-8%	428	3,275
Washington	-7% -8%	259	3,796
Georgia	-6%	512	3,402
Nevada	-6%	460	3,265
Illinois	-4%	341	2,485
Tennessee	-3%	422	3,487
lowa	-13%	286	2,377
Pennsylvania	-2%	383	2,059
Oregon	-9%	367	3,229
Ohio	-24%	449	2,878
Montana	0% 1%	364	3,052
Minnesota	-24%	191	2,376

3 of 6 1/19/2018, 8:45 AM



The imprisonment rate is per 100,000 residents of all ages, it counts people sentenced to more than a year in prison and does not reflect people housed in jails or other facilities under the jurisdiction of correctional authorities, except for Alaska, Connecticut, Delaware, Hawaii, Rhode Island, and Vermont, which have integrated prison and jail systems so data for those states include total jail and prison populations. Total and individual state estimates include imputed counts for North Dakota and Oregon, which did not submit 2016 data to the Bureau of Justice Statistics.

Sources: Bureau of Justice Statistics, Prisoners series, 2008-16, https://www.bjs.gov/content/pub/pdf/p16.pdf; Pew analysis of FBI, Crime in the United States series, 2008-16, https://ucr.fbi.gov

The annual national violent crime rate increased in 2015 and 2016, but many cities are reporting reductions for 2017, and both violent and total crime rates remain near record lows. National, state, and local crime rates shift for complex and poorly understood reasons, and experts offer a wide range of possible explanations; overall, however, the rates of reported violent and property crime have declined by more than half since their 1991 peaks, falling to levels not seen since the late 1960s.

Starting with Texas in 2007, more than 30 states have adopted sentencing and corrections reforms designed to improve public safety and control taxpayer costs. The reforms vary from state to state, but typically they prioritize prison space for people who have committed

[†] The crime rate is per 100,000 residents of all ages. It reflects Part I offenses as defined by the FBI's Uniform Crime Report and combines violent and property crimes.

¹ The U.S. imprisonment rate includes people held in federal prisons and excludes those held in local jails.

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serious offenses and invest some of the savings in effective alternatives to incarceration. Research shows that investment in evidence-based re-entry programs reduces recidivism, contributing to declines in crime and imprisonment. Several states have cut return-to-prison rates significantly, including Georgia (35 percent) and Michigan (43 percent) over the past decade.

The lack of a consistent relationship between the crime and imprisonment trends reinforces a growing body of research and expert consensus that imprisonment in many states and the nation as a whole has long since passed the point of diminishing returns. This indicates that local, state, and federal policymakers can adopt additional reforms to reduce imprisonment without jeopardizing public safety.

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